

MEMORANDUM

DATE: January 31, 2022

TO: Distribution – Regional Park Advisory Groups and Stakeholders/Advocate Groups

FROM: Andy Field, Director, Parks and Recreation Department

SUBJECT: Fiscal Year 2023 Regional Park Improvement Funds – Allocation

Recommendations

Background

The San Diego Regional Park Improvement Fund (RPIF) is one of two capital improvement project funds to receive revenues from leaseholds in Mission Bay Park. The other fund is the Mission Bay Park Improvement Fund (MBPIF) for specific improvements in Mission Bay Park.

The two funds were established by voter approval of revisions to the City Charter, Article V, Section 55.2 (Charter Section 55.2). The initial Charter 55.2 became effective on July 1, 2009 under Proposition C, and a subsequent amendment to Charter 55.2 became effective after voters approved Measure J on November 8, 2016, with those amendments going into effect on December 19, 2016.

Mission Bay lease revenues are allocated by a formula based on Charter Section 55.2 as follows:

- Initial \$20 million of Mission Bay lease revenues goes into the City's General Fund and may be used for any municipal purpose
- Next \$3.5 million goes to RPIF (total lease revenue is \$23.5 million)
- Next \$6.5 million goes to MBPIF (total lease revenue is \$30 million)
- Revenue received thereafter is split at a ratio of 35% to RPIF and 65% to MBPIF

During the COVID-19 pandemic years of Fiscal Years 2021 and 2022, Mission Bay lease revenues were significantly reduced. However, based on current projections for lease revenues in Fiscal Year 2022, RPIF is anticipated to receive \$4.0 million in Fiscal Year 2023 per the Charter distribution thresholds.

The purpose of the RPIF is to support capital improvement projects within the City's Capital Improvement Program (CIP) for regional parks, as identified in the City Charter or by City Council Ordinance.

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Regional Parks

In accordance with Charter Section 55.2 and subsequent ordinances, the City's regional parks currently include:

- Balboa Park
- Black Mountain and North City Open Space
- Chicano Park
- Chollas Creek Watershed¹
- Chollas Lake
- Coastal Parks and Beaches
- Los Peñasquitos Canyon Preserve and Del Mar Mesa Preserve
- Mission Trails Regional Park (MTRP)
- Otay Valley Regional Park (OVRP)
- Presidio Park
- San Diego River Park
- Torrey Pines City Park
- Urban Canyons and Open Space Parks

The RPIF Oversight Committee is responsible for reviewing proposals for the use of RPIF. Per SDMC 26.30(a), the Park and Recreation Board serves as the RPIF Oversight Committee.

Five-Year Plan Objectives

In Fiscal Year 2013, the Parks and Recreation Department (Department) introduced a proposed five-year plan for future fund allocations. Allocating RPIF over a five-year period identified several advantages over a year to year allocation approach by:

- Allowing higher dollar projects to be initiated while still leaving funds for smaller projects with shorter timelines
- Providing stability and openness on the proposed future year RPIF allocations
- Providing clarity on project priorities and sound reasons for allocation recommendations
- Allow funding to be reallocated as necessary to promote project progress and manage the fund balance while being cognizant of overall project goals during the five-year period

The RPIF cannot be expected to address all the needs within the regional parks in accordance with Charter Section 55.2. It can be used to move high priority projects forward and will most certainly be used to leverage funding from other sources. For example, the RPIF allocated to the Sunset Cliffs Natural Park Hillside Improvements in 2012 and 2016 encouraged the California Coastal Conservancy to award \$800,000 in grant funding to the City to fully fund the construction of the entire project.

¹ Specific parks to be included within Chollas Creek Regional Park will be fully identified in the upcoming Chollas Creek Regional Park Master Plan. The attachment lists several projects that seem likely to be in the regional park.

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The RPIF recommended allocations for the Fiscal Year 2022 funds, which are to be used to fund capital projects in Fiscal Year 2023, is intended to restore funding to projects in which funding was removed to promote other priority projects as well as increase funding to existing projects with a commitment to see those projects through to completion.

Recommended Fiscal Year 2023 Budget Allocations

Department staff is recommending \$4.0 million of the Fiscal Year 2022 RPIF be allocated to existing CIP projects and to allow the initiation of new CIP projects in the Fiscal Year 2023 CIP. The projects listed below are initial recommendations based on current needs, the five-year plan objectives, and our understanding of project costs. The Department may suggest adjustments to future year allocation recommendations depending on the successful completion of projects that were previously funded by RPIF. The recommended allocations will be added to the City's CIP through the annual City budget process.

• Chicano Park Improvements Phase III, CIP# B20060

\$287,165 for the Fiscal Year 2023 CIP Budget

This project provides for the design and construction to provide accessibility improvements to walkways, drainage, existing comfort station, and security lighting at comfort station and walkway at Chicano Park. Additionally, the project will provide tree replacements, cactus garden irrigation system, and related improvements.

The recommended funding allocation of \$287,165 of RPIF for Fiscal Year 2023 will allow the project to complete the design phase.

• Chollas Lake Electrical Improvements, CIP# L18001

\$287,164 for the Fiscal Year 2023 CIP Budget

This project provides for introduction of electrical services into Chollas Lake Park. Currently, a generator provides limited electricity. Upon project completion, the park will have electrical service with the opportunity to expand lighting.

The recommended funding allocation of \$287,164 of RPIF for Fiscal Year 2023 will allow the project to complete the construction phase.

• Coastal Access Improvements, CIP# AGF00006

\$725,000 for the Fiscal Year 2023 CIP Budget

San Diego beaches are a regional asset and significant tourist attractions. Ensuring the public has safe access to the beaches and lifeguards have direct access to address emergencies is a high priority for the City. In the past, RPIF has been allocated to replacing and repairing coastal access at seven locations from Ocean Beach to La Jolla. These allocations have made significant progress in addressing the City's highest priority sites. Winter storms could cause further damage and ultimately access closure.

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The recommended funding allocation of \$725,000 of RPIF for Fiscal Year 2023 will be allocated to the Santa Cruz Avenue Access Stairs and Walkway project to complete the design phase (\$475,000) and Old Salt Pool to complete construction (\$250,000).

Cowles Mountain Comfort Station Improvements, CIP# B20055

\$680,000 for the Fiscal Year 2023 CIP Budget

The Cowles Mountain trail is one of the most popular hikes in San Diego county with thousands of hikers and trail runners using the trail on any given weekend. The comfort station at the trail head off Golfcrest Drive was originally constructed in 1991 and although it received an overall "good" rating in a 2014 condition assessment, it is not compliant with current accessibility requirements and several of the major components of the structure were rated poor in the conditions report.

Due to its high use and limited capacity, this comfort station would be replaced, most likely with a prefabricated type build. The new building will be fully compliant with current accessibility regulations and provide increased capacity for this highly popular hiking destination. The recommended \$680,000 funding allocation will initiate the design of the new structure which will be based on standard comfort station designs recently adopted by the City.

Junipero Serra Museum Accessibility Improvements, CIP# S15034

\$500,000 for the Fiscal Year 2023 CIP Budget

This project provides for the design and construction of improvements to provide Americans with Disabilities Act (ADA) access to the Junipero Serra Museum within Presidio Park. The project may include a new parking lot, security lighting, walkways and/or accessible ramps, site furnishings, and landscape enhancements. Design is currently underway and anticipated to be complete in March 2022. Construction is expected to begin in Fiscal Year 2023 and be completed in Fiscal Year 2024. The recommended funding allocation of \$500,000 of RPIF for Fiscal Year 2023 will allow the project to start the construction phase.

• Sunset Cliffs Park Drainage Improvements, CIP# L14005

\$1,095,000 for the Fiscal Year 2023 CIP Budget

This project provides for drainage improvements at Sunset Cliffs Natural Park, Hillside section, including the removal of existing houses located on parkland, restoration of natural areas to allow water percolation, and installation of site appropriate drainage devices.

Phase I includes the removal of four existing homes located in the Sunset Cliffs Natural Park, the restoration and re-vegetation of these areas, ADA parking, and the inclusion of trails and lookouts per the community master plan. Phase II includes the evaluation of the drainage within the Sunset Cliffs Natural Park and the implementation of a complete drainage system.

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Design and environmental assessment for Phase I began in Fiscal Year 2017 and is anticipated to be completed in Fiscal Year 2022. Design for Phase II began in Fiscal Year 2017 and completion is contingent upon identification of funding. Construction of Phase I and Phase II is contingent upon identification of funding. The recommended funding allocation of \$1,095,000 of RPIF for Fiscal Year 2023 will allow the project to complete the design phase.

West Sycamore Staging Area, CIP# B20054

\$500,000 for the Fiscal Year 2023 CIP Budget

This project provides for improvements at the West Sycamore Staging Area, including installation of a prefabricated comfort station, shade structure, drinking fountain, two picnic tables, planting and landscaping at the staging area, accessible parking, and any necessary path of travel to the prefab toilet and the shade structure from the parking lot.

The project also includes installation of pedestrian access routes such as sidewalk or walkway inside the park from the sidewalks along the public rights of way at the park entry point connecting to the park facility and amenities, installation of a concrete driveway at the entrance of the park, purchase and installation of new portable office trailer for the park rangers to replace the existing rented office trailer, installation of sewage holding tanks next to the prefab toilet and office trailer existing or new at approximately six feet deep, and water service for the new office trailer toilet, the new prefab comfort station, a drinking fountain by the existing dumpers at the northeast section, and an irrigation system for the landscaping at the staging area.

The design will be completed in Fiscal Year 2023. Construction is planned to begin in Fiscal Year 2023 and be completed in Fiscal Year 2024. The recommended funding allocation of \$500,000 of RPIF for Fiscal Year 2023 will allow the project to complete the construction phase.

Advisory Group Meetings

Staff recommends that advisory groups interested in the proposed RPIF allocations discuss this year's recommendations and five-year plan adjustments and provide comments directly to their staff representative at upcoming meetings.

RPIF Oversight Committee Meeting

The Department would like to invite you to the Oversight Committee meeting to discuss the recommended allocations for the Fiscal Year 2023 Regional Park Improvement Funds and make suggestions for future capital improvement projects. It is anticipated the recommendations will be presented to the RPIF Oversight Committee on **March 17, 2022.** To join the meeting, please see information at https://www.sandiego.gov/parkandrecboard. We will inform all the advisory groups concerned with the allocation of Regional Park Improvement Funds should this presentation date be revised.

With a significant needs list for improvements to our regional parks and limited funding, it is important we hear from our stakeholders to assist in the identification and prioritization of capital improvement projects eligible to receive Regional Park Improvement Funds. We

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look forward to your input, whether at an advisory group meeting, the Oversight Committee meeting, providing suggested revisions to the Unfunded Park Improvement list, or direct contact with Department staff.

We appreciate each advisory body and advocate group for their roles in promoting and advocating for parks. If you have questions or comments, please feel free to contact me at (619) 235–1110 or afield@sandiego.gov or Capital Projects and Grants Administrator Ryan Barbrick at (619) 235-1185 or rbarbrick@sandiego.gov.

Sincerely,

Andy Field Director

Parks and Recreation Department

Attachment: Regional Park Improvement Fund Five-Year Allocation Recommendations

Honorable City Council President Sean Elo-Rivera **Honorable City Councilmembers** Paola Avila, Chief of Staff, Mayor Todd Gloria Jay Goldstone, Chief Operating Officer Matt Vespi, Chief Financial Officer Kristina Peralta, Deputy Chief Operating Officer Rania Amen, Director, Engineering and Capital Projects

Rolando Charvel, Director and City Comptroller, Department of Finance James Nagelvoort, Director and City Engineer, Strategic Capital Projects

Heidi Vonblum, Interim Director, Planning

Karen Dennison, Assistant Director, Parks and Recreation

Tom Tomlinson, Assistant Director, Planning

Elif Cetin, Deputy Director, Engineering and Capital Projects

Gina Dulay, Deputy Director, Parks and Recreation

Erika Ferreira, Deputy Director, Parks and Recreation

Michael Tully, Deputy Director, Parks and Recreation

Christina Chadwick, Assistant Deputy Director, Parks and Recreation

Jason Grani, Assistant Deputy Director, Engineering and Capital Projects

Caryn McGriff, Financial Operations Manager, Department of Finance

Ryan Barbrick, Supervising Management Analyst, Parks and Recreation

Michelle Abella-Shon, Project Officer II, Parks and Recreation

Park and Recreation Board/Regional Parks Improvement Fund Oversight Committee

Community Planning Groups and Community Recreation Groups

Distribution of Regional Park Advisory Groups and Stakeholders/Advocate Groups:

Audubon Society Balboa Park Committee Chicano Park Steering Committee Page 7 Regional Park Advisory Groups January 31, 2022

Chollas Creek Coalition

Chollas Lake Community Recreation Group

Chollas Valley Community Planning Group

City Heights Area Planning Committee

Del Mar Mesa Community Planning Group

Eastern Area Planning Committee

Groundwork San Diego

La Jolla Community Planning Association

La Jolla Parks and Beaches, Inc.

La Jolla Shores Association

La Jolla Town Council

Los Peñasquitos Canyon Preserve Advisory Group

Mission Beach Precise Planning Group

Mission Beach Town Council

Mission Trails Regional Park (MTRP) Task Force and Citizen's Advisory Committee

Mission Valley Community Planning Group

Oak Park Community Council

Ocean Beach Planning Group

Ocean Beach Town Council

Old Town Community Planning Group

Otay Valley Regional Park (OVRP) Policy Committee and Citizen's Advisory Committee

Pacific Beach Community Planning Group

Pacific Beach Town Council

San Diego Canyonlands

San Diego Coastkeeper

San Diego River Park Foundation

Southeastern San Diego Community Planning Group

Sunset Cliffs Natural Park Council

Tecolote Canyon Preserve Citizens Advisory Committee

							REGIO	NAL PARK IM	PROV	EMENT FUND	PRO	POSED ALLO	CATIO	NS (3)	
Project	CP 800-14 Priority Score (1)	CIP No.	Est. Cost (2)	Total RPIF Allocated to Date	Total Other Funding Sources Allocated	FY 23 CIP	% of FY22	FY 24 CIP	% of FY23	FY 25 CIP	% of FY24	FY 26 CIP	% of FY25	FY 27 CIP	% of FY26
Balboa Park															
Air and Space Museum Roof Replacement	67	B20116	\$6,290,000	\$1,415,000	\$0					\$1,000,000	29%	\$1,000,000	29%	\$500,000	14%
Alcazar Garden Arbor Reconstruction	TBD	TBD	\$600,000	\$0	\$0										
Balboa Park Club Improvements	68	B20119	TBD	\$975,000	\$0										
Balboa Park Comfort Stations	64	B20117	\$4,000,000	\$73,350	\$643,368			\$750,000	21%	\$500,000	14%	\$500,000	14%	\$500,000	14%
Balboa Park Parking Lot Improvements	TBD	TBD	\$3,000,000	\$0	\$0										
Balboa Park Sidewalk Improvements including accessibility	TBD	TBD	\$1,500,000	\$0	\$0										
Botanical Building Restoration	66	S20005	\$21,453,000	\$580,156	\$20,872,844										
Building 8/Eddy Thompson Memorial Library Renovation	TBD	TBD	TBD	\$0	\$0										
Casa del Prado Improvements	TBD	S22007	\$6,000,000	\$0	\$5,900,000										
Federal Building/Comic-Con Museum Roof, HVAC, Stucco	70	B20066	\$2,793,000	\$0	\$2,793,000										
Golf Course Drive Multi-Purpose Pathway	50	S15040	\$5,200,000	\$0	\$1,943,386										
Hall of Nations Foundation	TBD	TBD	TBD	\$0	\$0										
International Cottages Electrical Upgrade	TBD	TBD	TBD	\$0	\$0										
Marston House Improvements/Restoration	TBD	TBD	TBD	\$0	\$0										
Municipal Gymnasium HVAC, Insulation, Stucco	TBD	TBD	\$1,500,000	\$0	\$0										
Museum of Art Seismic Retrofit	TBD	TBD	TBD	\$0	\$0										
Museum of Man Seismic Retrofit	TBD	TBD	TBD	\$0	\$0										
Natural History Museum Roof Replacement	TBD	TBD	TBD	\$0	\$0										
Old Navy Hospital/Park Administration Building 1 Improvements	TBD	TBD	\$20,000,000	\$0	\$0										
Palisades Plaza Fountain	TBD	TBD	TBD	\$0	\$0										
Palm Canyon (Honeymoon) Bridge Construction	TBD	TBD	\$2,000,000	\$0	\$0										
Palm Canyon Arboretum and Nature Trail Improvements	TBD	TBD	\$150,000	\$0	\$0										
Park Lighting Improvements - Central Mesa	TBD	TBD	\$600,000	\$0	\$0										
Plaza de Balboa East Entry Historic Restoration	TBD	TBD	\$400,000	\$0	\$0										
Sixth Avenue Playground Phase 2	TBD	TBD	\$1,300,000	\$0	\$0										
Spreckles Organ Pavilion Upgrades	TBD	TBD	TBD	\$0	\$0										
Starlight Bowl Restoration	TBD	TBD	TBD	\$0	\$0										
West Arcade Moorish Arch Ornamentation	TBD	TBD	\$1,500,000	\$0	\$0										
Black Mountain and North City Open Space															
Black Mountain Arsenic Mine Remediation	TBD	B18236	\$1,000,000	\$0	\$503,859										
Revegetation	TBD	TBD	TBD	\$0	\$0										
Trail Improvements	TBD	TBD	TBD	\$0	\$0										-
Trail improvements				40	+0										
Chicano Park															
Mural Restoration	TBD	TBD	TBD	\$0	\$2,500,000										-
Chicano Park Museum and Cultural Center	TBD	S18008	TBD	\$0	\$7,500,000										
Chicano Park Improvements Phase III	57	B20060	\$1,600,000	\$0	\$528,825	\$287,165	7%	\$500,000	14%						
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Chollas Creek Watershed (actual parks to be included in the defintion of the re															<u> </u>
49th and Castana Property Acquisition	TBD	TBD	TBD	TBD	\$0										<u> </u>
Chollas Triangle Park Development	63.5	P20005	TBD	\$0	\$2,300,000										
Dechannelization of Federal Boulevard Chollas Creek	TBD	TBD	TBD	TBD	\$0										
Emerald Hills Park Improvements	57	P20003	TBD	\$0	\$1,504,213		ļ						1	1=	<u> </u>
North Chollas Improvements - Dog Off Leash Area	TBD	TBD	TBD	\$0	\$0		1	4050.00-	701				1	\$500,000	14%
North Chollas Improvements - New Ballfield	64	B22034	TBD	\$0 TDD	\$800,000		ļ	\$250,000	7%				1		<u> </u>
Oak Park Library and Recreation Center	TBD	TBD	TBD	TBD	\$0										<u> </u>
Oak Park-Chollas Parkway Trail	TBD	TBD	TBD	TBD	\$0		ļ						1		<u> </u>
Southcrest Community Park Playground Improvements	TBD	TBD	TBD	TBD	\$0								<u> </u>		<u> </u>
Sunshine Berardini Athletic Area Improvements	66	P22006	TBD	\$0	\$400,000			 					<u> </u>		<u> </u>
Willie Henderson Sports Complex Lighting Improvements	TBD	AGF00007	TBD	\$0	\$500,000								<u> </u>		

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C 200.04 Project P							REGIONAL PARK IMPROVEMENT FUND PROPOSED ALLOCATIONS (3)								NS (3)	(3)					
Willie-Herberton Sports Complete RemisprompCPC 58 D30006 T80 T	Project	Priority	CIP No.	Est. Cost (2)	Allocated	Funding Sources		of FY22		of FY23		of FY24		of FY25		οę					
Cholles Lake Cholles See Propriet May 1970 1980 19	Willie Henderson Sports Complex Reimagining/GDP	56	B20096	TBD	\$0	\$1,022,185						Ĭ		Ť							
Cholles Laker Playground Phase 2		TBD	TBD	TBD	TBD	\$0															
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Choiles Lake Enriching Conformements 64 18001 \$500,000 \$424,000 \$237,14 76 \$ \$ \$ \$ \$ \$ \$ \$ \$	Chollas Lake Playground Phase 2	65	S14002	\$1,500,000	TBD	\$0															
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Costal Access Improvements			L18001				\$287,164	7%													
Bermuda Avenue Coatal Access Replacement 51 817110 53,059,226 578,872 14 5 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 6	Coastal Parks & Beaches																				
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Santa Curva Avenue Access 51 818026 51 518027 550 500 500 51 518027 550 500	Bermuda Avenue Coastal Access Replacement	51	B17110				,		,		,				,						
Santa Cruz Avenue Access Stairs and Vallaway	Narragansett Avenue Access	51	B18026																		
Cold Salt Pool Access States	9	51	B18027	\$5,915,000		\$0															
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Whaleview Point Master Plan Implementation	· · · · · · · · · · · · · · · · · · ·																				
Complete Note	,																				
Carmel Valley #10 Hiking and Equestrian Trail TBD S00722 \$620,600 \$0 \$620,600 \$0 \$101,683 \$0 \$101,683 \$0 \$101,683 \$0 \$101,683 \$0 \$101,683 \$0 \$101,683 \$0 \$101,683 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$	Los Peñasquitos Canvon Preserve and Del Mar Mesa Preserve			, ,																	
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Revegetation																					
Torrey Highlands Trail System																					
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Cowles Mountain Service Road Reconstruction		62	B20055	\$4,900,000	\$781.642	\$0	\$680,000	17%			\$1,200,000	34%	\$400,000	11%							
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Property Acquisition TBD TBD TBD \$0	Otay Valley Regional Park																				
Restoration TBD TBD TBD 40 \$0		TBD	TBD	TBD	\$0	\$0															
Trail Construction and Realignment TBD TBD TBD \$0																					
Junipero Serra Museum Accessibility Improvements 60 \$15034 \$2,500,000 \$803,306 \$42,020 \$500,000 12% \$1,200,000 34%																					
Junipero Serra Museum Accessibility Improvements 60 \$15034 \$2,500,000 \$803,306 \$42,020 \$500,000 12% \$1,200,000 34%	Presidio Park														_						
		60	S15034	\$2,500,000	\$803 306	\$42 020	\$500,000	12%	\$1,200,000	34%											
	Presidio Drive Improvements/Bicycle Path	TBD	TBD			-		1	,_00,000												

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						REGIONAL PARK IMPROVEMENT FUND PROPOSED ALLOCATIONS (3)									
Project	CP 800-14 Priority Score (1)	CIP No.	Est. Cost (2)	Total RPIF Allocated to Date	Total Other Funding Sources Allocated	FY 23 CIP	% of FY22	FY 24 CIP	% of FY23	FY 25 CIP	% of FY24	FY 26 CIP	% of FY25	FY 27 CIP	% of FY26
Presidio Recreation Center Improvements	TBD	TBD	TBD	\$0	\$0										
San Diego River															
Bridge - Sefton Field to Mission Valley YMCA	TBD	TBD	TBD	\$0	\$0										
Mission Gorge Neighborhood Park (developer build)	TBD	TBD	TBD	\$0	N/A										
Riverwalk - River Park (development agreement)	TBD	TBD	TBD	\$0	N/A										
Ruffin Trail Extension	TBD	B20104	\$329,099	\$0	\$329,099										
San Diego River Path Improvements	TBD	TBD	TBD	\$0	\$0										
San Diego State University Mission Valley (purchase/sale agreement)	TBD	TBD	TBD	\$0	N/A										
Sefton Field GDP and Accessibility Improvements	TBD	TBD	TBD	\$0	\$0										
Torrey Pines City Park															
Implementation of General Development Plan	TBD	TBD	TBD	\$0	\$0										
Parking Lot/Drainage Improvements	TBD	TBD	TBD	\$0	\$0										
Trail Improvements	TBD	TBD	TBD	\$0	\$0										
Urban Canyons/Open Space Lands															
Property Acquisition	TBD	TBD	TBD	\$0	\$0										
Revegetation	TBD	TBD	TBD	\$0	\$0										
Trail Improvements	TBD	TBD	TBD	\$0	\$0										
Recommended Allocations per year						\$4,074,329		\$3,500,000		\$3,500,000		\$3,500,000		\$3,500,000	\vdash

NOTES:

- (1) Priority Score TBD indicates score will be determined when project scope is more clearly defined
- (2) Cost estimates are a general guide for planning purposes only; estimates are subject to change as project scope is more clearly defined
- (3) Capital funds are derived from previous year's Mission Bay Lease Revenue

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